ck 2-A: Regulatory Contact Information	porting Worksheet (Reporting Calendar 2005 Revenues)
	New
01 Filer 499 ID [from Line 101]	Compass Global Inc.
02 Legal name of reporting entity [from Line 102]	First Brian M Last Kim
03 Person who completed this Worksheet	(626) - 585 -066 ext
04 Telephone number of this person	(626) - 585 - 1661
05 Fax number of this person	bkim shkqilo.com
06 Email of this person     Required if available	Office Company Calabal, Inc. Aga First name Dean Mi Last Cary
07 Corporate office, attn. name, and mailing address to which future Telecommunications	Email [inequired if available] Phone (201) 902-0089 Fax ( )
Reporting Worksheets should be sent	Street 50 Tice Blvd. 3rd Fl.
check if same name as Line 2	
check if same address as Line	109 X Street 3 Car Wouldiff Lake State NJ Zip(postal code) 07677 Country if not USA
208 Billing address and billing contact person:	Company Ath First name MI Last
[Plan administrators will send bills for contributions to this	Emzil
address. Please attach a written request for alternative	Sheet)
billing arrangements. ]	Street 2
check if name and address same as Line check to use Line 208 information for FCC ITSP regulatory for	<del>Para</del>
ock 2-B: Agent for Service of Process	All carriers must complete Lines 209 through 213.
	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.
209 D.C. Agent for Service of Process per 47 U.S.C. § 413	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Arm Frot name  MI Last
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Arm Frot name  MI Last
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Attn First name  Ext -  ( ) -
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Attn First name  ( ) -  ( ) -  Street1
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available	Ouring the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Attn First name  Ext -  ( ) -
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.    Company
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.    Company
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent for hand service of documents	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.    Company
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent for hand service of documents 214 Local/alternate Agent for Service of Process (optional)	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Atm First name  Last  ( ) -  EXt -  ( ) -  Street 1  Street 2  Street 3  City  State  DC  Zip  Company  Atm First name  MI Last
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent for hand service of documents 214 Local/alternate Agent for Service of Process (optional) 215 Telephone number of local/alternate agent	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Atm First name  Last  ( ) -  EXt -  ( ) -  Street 1  Street 2  Street 3  City  State  DC  Zip  Company  Atm First name  MI Last
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent for hand service of documents  214 Local/alternate Agent for Service of Process (optional) 215 Telephone number of local/alternate agent 216 Fax number of local/alternate agent	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company  Atm First name  Last  ( ) -  EXt -  ( ) -  Street 1  Street 2  Street 3  City  State  DC  Zip  Company  Atm First name  MI Last
209 D.C. Agent for Service of Process per 47 U.S.C. § 413 210 Telephone number of D.C. agent 211 Fax number of D.C. agent 212 Email of D.C. agent    Required if available    213 Complete business address of D.C. agent for hand service of documents 214 Local/alternate Agent for Service of Process (optional) 215 Telephone number of local/alternate agent 216 Fax number of local/alternate agent    Required if available	During the year, carriers must refite Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.  Company Atm first name Last  Carriers  Street 1 Street 2 Street 3 City State DC Zip  Company Atm First name MI Last  Last  Last  EXI -  BXI -  BXI -

ck 2-C: FCC Registration and Contact Information		if there	are any char	nust refile Blocks 1 nges in this section	. See Instruc	ions.	
19 Filer 499 ID [from Line 101]	New						a- an. "-
20 Legal name of reporting entity [from Line 102]	Compass	Colobal	, Inc.				
21 Chief Executive Officer (or, highest ranking company officer if the filing entity does not have a chief executive officer)	First Dear	) 	Mi	Last	Cary		
22 Business address of individual named on Line 221 check if same as Line 109	Street 1 Street 2 Street 3 City		State	Zip (postal code)		Country if not USA	
23 Second ranking company officer, such as Chairman (Must be someone other than the individual listed on Line 221)	First	·	MI	Lasi			
24 Business address of individual named on Line 223 check if same as Line 109	Street 1 Street 2 Street 3 City		State	Zip (postai ⇔de)		Country of man USA	
225 Third ranking company officer, such as President or Secretary (Must be someone other than individuals listed on Lines 221 or 223)	Ficst		Mì	Last		· · · · · · · · · · · · · · · · · · ·	
226 Business address of individual named on Line 225	Street1						
check if same as Line 109	Street 2 Street 3 City		State	Zip (postal code)		Country Knot USA	
227 Indicate jurisdictions in which the filing entity provides telecomm and jurisdictions in which telecommunications service is likely to Alabama				lecommunications	service was p	rovided in the past 15 mont	hs
Alaska Hawaji	Michigan	=	Carolina	<u></u>	Texas		
American Samoa Idaho	Midway Atoli	=	Dakota	بُ	i Utah		
Arizona Illinois	Minnesota	=	ern Mariana I:	slands [	U.S. Virgin	Islands	
Arkansas Indiana	Mississippi	Ohio		i i	] ∨ermont		
California lowa	Missouri	Oklat	oma	Ī	Virginia		
Calorado Johnston Atoli	Montana	Orego	חמ	·	Wake Island	d .	
Connecticut Kansas	Nebraska	Penn	sylvania	Ē	Washington	ŀ	
Delaware Entucky	Nevada	Puert	o Rico	Ē	West Virgin	ia	
District of Columbia Louisiana	New Hampshire	☐ Rhod	e Island		Wisconsin		
Florida Maine	New Jersey	₩	Carolina	£.	j Wyoming		
Georgia Maryland	New Mexico	South	Dakota				

April 2006

2006 FCC Form 499-A Telecommunications Reporting \	Worksheet (Reporting C	alendar 2005	Revenues)		Page 4
Block 3: Carrier's Carrier Revenue Information	New				
301 Filer 499 ID [from Line 101]	Compass Gile	shall Inc	. '		
302 Legal name of reporting entity [from Line 102]  Report billed revenues for January 1 through December 31, 2005.		it preakonts at	6 HOLDOOK	Brea	kouts
De not report any densitive numbers. Dollar amounts may be rounded to	Total	amounts, en	_	Interstate	International
the nearest thousand dollars. However, report all amounts as whole dollar	rs Revenues	percentage of	ternational	Revenues	Revenues
	i	(b)	(c)	(d)	(e)
See instructions regarding percent interstate & international.	(a)	<del></del>			
Revenues from Services Provided for Resale as Telecommunications					
by Other Contributors to Federal Universal Service Support Mechanisms		1			
Eixed local service	!	<u> </u>	i	•	1
Monthly service, local calling, connection charges, vertical features and other local exchange service including subscriber line and	:	j	Į.		1
PICC charges to IXCs	1		j		
303.1 Provided as unbundled network elements (UNEs)					
303.2 Provided under other arrangements					
Per-minute charges for originating or terminating calls			ĺ		
304.1 Provided under state or federal access tariff					·
304.2 Provided as unbundled network elements or other contract arrangement	ent				<u> </u>
305 Local private line & special access service					·
306 Payphone compensation from toll carriers			i		L
307 Other local telecommunications service revenues		4 1			
308 Universal service support revenues received from Federal or state source	es				
Mobile services (including wireless telephony, paging & messaging, and other mobile sen	vices)				}
309 Monthly, activation, and message charges except toll	Š	1.			
Toll services		: 1		<del></del>	
310 Operator and toll calls with alternative billing arrangements (credit		1	1		Í
card, collect, international call-back, etc.)					
311 Ordinary long distance (direct-dialed MTS, customer toll-free (800/					
etc.) service, "10-10" calls, associated monthly account maintenan				•	
PICC pass-through, and other switched services not reported above	/e)				<u> </u>
312 Long distance private line services					
313 Satellite services			<u> </u>		
314 All other long distance services	\$ 25, 520,006	0.73 %	94.27%	7 186, 486	4 25, 333, 520

Note: As stated in the instructions, for all revenues reported on this page, you must retain the Filer 499 ID and contact information for the associated customers. You must verify that each of these customers was a direct contributor to the federal universal service support mechanism for calendar year 2005 and that the customer is purchasing service for resale as telecommunications. These records must be made available to the administrator or the FCC upon request. The FCC website contains information on federal universal service contributors. (See instructions.)

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE. 18 U.S.C. § 1001

	5 FCC Form 499-A Telecommunications Reporting Work	sheet (Reporting (	Calendar 2005	Revenues	)	Page 5
200	FCC Form 499-A Telecommunications Reporting Work	tolicon (First				
4 - Party - 1	I-A: End-User and Non-Telecommunications Revenue Information Filer 499 ID [from Line 101]	New				
401 402	Legal pame of reporting entity (from Line 102)	Compass Gle	If breakouts are	not book	Bre	akouts
Do	port billed revenues for January 1 through December 31, 2005. Inot report any negative numbers. Dollar amounts may be rounded to nearest thousand dollars. However, report all amounts as whole dollars. Instructions regarding percent interstate & international.	Total Revenues (a)	amounts, ente percentage es Interstate Interstate (b)	timates	(nterstate Revenues (d)	international Revenues (e)
Rever 400	Sucharges or other amounts on bills identified as recovering State or Federal universal service contributions					:
40-		· .	,			
40	4.2 Provided without interstate toll included (see instructions)					
40	Tariffed subscriber line charges and PICC charges levied by a local exchange carrier on a no-PIC customer					
40	5 Local private line & special access service					
40	Payphone coin revenues (local and long distance)			T		<u> </u>
40	Other local telecommunications service revenues			!		1
Mo	nile services (including wireless telephony, paging & massaging, and other mobile services)					
40	9 Monthly and activation charges					
41	Message charges including roaming, but excluding toll charges				1.0	
Joi 41	services  Prepald calling card (including card sales to customers and non-carrier distributors) reported at face value of cards	3 29,039,25	3 3.12	95.88	905, 204	28, 134,049
41	2 International calls that both originate and terminate in foreign points	265, 138	0%	100%		
41	Operator and totl calls with alternative billing arrangements (credit card, collect, international call-back, etc.) other than revenues reported on Line 412					
41	Ordinary long distance (direct-dialed MTS, customer toll-free (800/888 etc.) service, "10-10" calls, associated monthly account maintenance, PICC pass-through, and other switched services not reported above)					
41	5 Long distance private line services		1 1			
41	5 Satellite services					
41	7 All other long distance services		1			
41	inside wiring maintenance, billing and collection customer premises equipment, published directory, dark fiber, Internet access, cable TV program transmission, foreign carrier operations, and non-telecommunications revenues. (See instructions.)					
	PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN E	E PUNISHED BY FINE OR	IMPRISONMENT UND	ER TITLE 18	OF THE UNITED STATES	CODE, 18 U.S.C § 1001

2006 T	FCC Form	499-A Telecommunications Reporting Wo					
lock 4-B:	Total Revenu	e and Uncollectible Revenue Information	!			Breako	international
			Total Revenues (a)			Interstate Revenues (d)	Revenues (e)
419	Gross billed re	evenues from all sources (incl. reseller & non-telecom.) gugh 314 plus Lines 403 through 418]	3 25, 520, 008			4 186, 486	25, 333, 520
420	Gross univers	al service contribution base amounts. (Lines 403 ines 413 through 417). See Figure 4 in instructions.	1 29.039, 253			\$ 905, 204	28, 134, 044
421	Uncallectible :	revenue/bad debt expense associated with gross is amounts shown on Line 419 (See Instructions Page 26)				: :	
422	Uncollectible service contri	revenue/bad debt expense associated with universal bution base amounts shown on Line 420					
	Net universal (Line 420 min	service contribution base revenues us line 422)	g 29.039.253			9 905, 204	28,134,040
lock 5:	Additional R	evenue Breakouts					
501	Filer 499 ID (	fram Line 101]					
502	Legal name c	f reporting entity [from Line 102]					
Filers !	that report rev	enues in Block 3 and Block 4 must provide the percentage	s requested in Lines 503 throi	igh 510.			
See pa	age 27 of instr	uctions for limited exceptions.				Block 3	Block 4
		f revenues reported in Block 3 and Block 4 hilled in each re earest whole percentage. Enter 0 if no service was provide		r		Catriers Cartier (a)	End-User Telecom. (b)
503	Southeast:	Alabama, Florida, Georgia, Kentucky, Louisiana, Mississi Puerto Rico, South Carolina, Tennessee, and U.S. Virgin				%	
	Western:	Alaska, Arizona, Colorado, Idaho, Iowa, Minnesota, Mon North Dakota, Oregon, South Dakota, Utah, Washington,	and Wyoming			%	
	West Coast:	California, Hawail, Nevada, American Samoa, Guam, Jol Northern Mariana Islands, and Wake Island.				%	
	Mid-Atlantic:	Delaware, District of Columbia, Maryland, New Jersey, P West Virginia	ennsylvania, Virginia, and		<b></b>	%	
	Mid-West: Northeast:	Illinois, Indiana, Michigan, Ohio, and Wisconsin	Value Divide Colonia and Vi			%	
509	Southwest:	Connecticut, Maine, Massachusetts, New Hampshire, Ne	W York, Knode Island, and V	rmont		<del></del>	
	Total	Arkansas, Kansas, Misscuri, Oklahoma, and Texas (Percentages must add to 0 or 100.)			<del></del>	%	
	filer's TRS, N option of iden	m resetters that do not contribute to Universal Service supp ANPA, LNP, and FCC interstate telephone service provide titying such revenues below. As stated in the instruction tues are included on Line 611. (See Instructions.)	r regulatory fee contribution bons, you must have in your r	ases. To h	ave these amour	its excluded, the filer has the	
	Revenues fro	m resellers that do not contribute to Universal Service	\$			\$	
	PERSONS MAI	KING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN	BE PUNISHED BY FINE OR IN	PRISONMEN	IT UNDER TITLE	18 OF THE UNITED STATES CO	DDE, 18 U.S.C. § 1001
,	Save time, as	oid problems file electronically at ht	tp://forms.universalservice.	org			FCC Form 499-A

Page 6

State or Local Government Entity		A company	Calandar 2005 Revi	enues)	Pag
Exercised to the service of the above-named reporting entity is state or Local Government Entity IR.C. § 501 Tax Exempt PUHCA § 34 (a)X1 Exemption of the company. I request nondiscate whether the reporting entity is state or Local Government Entity IR.C. § 501 Tax Exempt PUHCA § 34 (a)X1 Exemption in the service whether the reporting entity is state or Local Government Entity IR.C. § 501 Tax Exempt PUHCA § 34 (a)X1 Exemption of the company. It is a state of the company in the service whether the reporting entity is state or Local Government Entity IR.C. § 501 Tax Exempt PUHCA § 34 (a)X1 Exemption of the company. It is a state of the company. I request nondiscate whether the reporting entity is state or Local Government Entity IR.C. § 501 Tax Exempt PUHCA § 34 (a)X1 Exemption to list of the company. I request nondiscate of the revenue the second interest of the company. I request nondiscate of the revenue themselves and confidencial and bias public discourse of such intermation votable files the public of the company. I request nondiscate of the revenue themselves contained herein pursuant to Sections 0.459, 52 17, 54, 711 and 54 504 of the Commission's Rules.  I certify that It im an officer of the above-named reporting entity as defined on page 28 of the instructions, that I have exemined the longering report and, to the best of my knowledge, inclination and best of fact contained in this Worksheet are true and intensity Worksheet's an accurate statement of the afficial or tiges the statement of the afficial or tiges the above-named company for the provious calendar year. In addition, I swear under period period of period period of the afficial or tiges the above-named and accurate in the Worksheet are true and intensity of pelloys that all many the period of the afficial or tiges the accurate inflamention of the afficial or tiges the accurate inflamention of the company to the provious calendar year. In addition, I swear under period of period period period in the affic	06 FCC Form 499-A Telecommunications Rep	porting Worksheet (Reporting	Calcillat 2000 IVO		
Display   Disp	ock 6: CERTIFICATION: to be signed by an officer of the fi	ler			
Set Legal name of reporting entity. [from Line 192]		New			
Section IV of the Instructions provides information on which types of reporting entities are required to title for which purposes. All you contribution requirements should so certify from any and attach an explanation. [The Universal Service Administrator to be exempt from one or more contribution, requirements should based on information provided in Block 4, even if you fail to so certify. Delow.]  IRC 9 Many 1 ANPA	formation matter (from Line 102)	Compass Global			
804 Please indicate whether the reporting entity is State or Local Government Entity L.R.C. § 501Tax Exempt PUHCA § 34 (a)(1) Exempt PuHCA § 35 (a)(1) Exempt PuHCA § 36 (a	Section IV of the instructions provides information on which to be exempt from one or more contribution requirements will determine which entitles meet the de minimis (hreshold	based on information provided in Block 4,	even if you fail to so certi	fy, below.)	LNP Administration
State or Local Government Entity			<del>-</del>		-
1 Certify that the revenue data contained herein are privileged and confidential and that public disclosure of such information would likely cause substantial harm to the competitive position of the company. I request nondisclosure of the revenue information contained herein pursuant to Sections 0.459, 52.17, 54.711 and 64.604 of the Commission's Rules.  I certify that I am an officer of the above-named reporting entity as defined on page 28 of the instructions, that I have examined the foregoing report and, to the best of my knowledge, information and belief, all statements of fact contained in this Worksheet are true and that said Worksheet is an accurate statement of the affairs of the above-named company for the previous calendar year. In addition, I swear, under penalty of perjury, that all requested identification registration information has been provided and is accurate. If the above-named reporting entity is filing on a consolidated basis, I certify that this filing incorporates all of the revenues for the consolidated entities for the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the e	Provide explanation below:	,			
1 Certify that the revenue data contained herein are privileged and confidential and that public disclosure of such information would likely cause substantial harm to the competitive position of the company. I request nondisclosure of the revenue information contained herein pursuant to Sections 0.459, 52.17, 54.711 and 64.604 of the Commission's Rules.  I certify that I am an officer of the above-named reporting entity as defined on page 28 of the instructions, that I have examined the foregoing report and, to the best of my knowledge, information and belief, all statements of fact contained in this Worksheet are true and that said Worksheet is an accurate statement of the affairs of the above-named company for the previous calendar year. In addition, I swear, under penalty of perjury, that all requested identification registration information has been provided and is accurate. If the above-named reporting entity is filing on a consolidated basis, I certify that this filing incorporates all of the revenues for the consolidated entities for the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the e	and the second s				
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1 Certify that the revenue data contained herein are privileged and confidential and that public disclosure of such information would likely cause substantial harm to the competitive position of the company. I request nondisclosure of the revenue information contained herein pursuant to Sections 0.459, 52.17, 54.711 and 64.604 of the Commission's Rules.  I certify that I am an officer of the above-named reporting entity as defined on page 28 of the instructions, that I have examined the foregoing report and, to the best of my knowledge, information and belief, all statements of fact contained in this Worksheet are true and that said Worksheet is an accurate statement of the affairs of the above-named company for the previous calendar year. In addition, I swear, under penalty of perjury, that all requested identification registration information has been provided and is accurate. If the above-named reporting entity is filing on a consolidated basis, I certify that this filing incorporates all of the revenues for the consolidated entities for the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the entire year and that the entire year and that the filer adhered to and continues to meet the conditions set forth in Section II-B of the instructions.    Continued to the entire year and that the e	· · · · · · · · · · · · · · · · · · ·				
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April 2006	<del></del>	<del></del>	<del></del>	FCC	Form 499-A

## EXHIBIT 6

USAC September 11, 2007 Rejection Letter Re. Compass Global revised 2005 Form 499-A Filing



September 11, 2007

Attn: Jonathan Marashlian Compass Global, Inc. 50 Tice Blvd., 3rd Floor Woodcliff Lake, NJ 07677 Form 499 Filer ID: 826216

#### RE: 2005 FCC Form 499-A Revision Rejection

The Universal Service Administrative Company (USAC) has completed a review of the Revised FCC Form 499-A that you submitted for the purpose of revising revenue reported by 826216 Compass Global, Inc. for the period 2004. Based on the information provided, we are unable to accept the revision because it was not filed within one year of the original submission.

If you wish to appeal this decision with USAC, your appeal must be postmarked no later than 60 days after the date of USAC's rejection letter. Appeals postmarked after 60 days from the date of this letter will be automatically dismissed.

In the event that you choose to appeal the decision, you should follow these guidelines:

- Write a "Letter of Appeal to USAC" explaining why you disagree with this Form 499-Q rejection letter and identify the outcome that you request.
- · Be sure to refer to CC Docket No. 96-45 on all communication with the FCC.
- The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail address (if available) of the person who can most readily discuss this appeal with USAC.
- Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
- Mail your letter to: Letter of Appeal USAC 2000 L Street, NW, Suite 200 Washington, DC 20036
- · Appeals submitted by fax, telephone call, and e-mail will not be processed.

The response will indicate whether USAC:

- Agrees with your letter of appeal, and approves an outcome that is different from the Revised Form 499-Q
   Rejection Letter; or
- Disagrees with your letter of appeal, and the reasons therefore.

If you disagree with USAC's response to your "letter of appeal," you may file an appeal with the FCC within 60 days of the date USAC issued its decision in response to your "Letter of Appeal." Again, please note your appeal must be postmarked no later than 60 days after the date of the Appeal Decision. Appeals postmarked after 60 days from the date of USAC's response to your appeal will be automatically dismissed. The FCC rules governing the appeals process (Part 54 of Title 47 of the Code of Federal Regulations 54.719 – 54.725) are available on the FCC web site (www.fcc.gov).

Please be sure to refer to CC Docket No. 96-45 on all communication with the FCC. The appeal must also provide your company's name and Filer 1D, plus necessary contact information, including the name, address, telephone number, fax number, and e-mail address of the person filing the appeal. Unless the appeal is by ECFS, please include a copy of the decision at issue.

Appeals submitted via the United States Postal Service, should be sent to the address below (For security purposes, hand-delivered or messenger-delivered documents will not be accepted at this Washington, DC address):

Federal Communications Commission Office of the Secretary 445 – 12th Street, SW Room TW-A325 Washington, DC 20554

Documents sent by hand-delivery or messenger should be sent to the following address:

Federal Communications Commission Office of the Secretary 9300 East Hampton Drive Capitol Heights, MD 20743 (8:00 A.M. - 5:30 P.M. ET)

Appeals may also be submitted to the FCC electronically, either by the Electronic Comment Filing System (ECFS) or by fax. The FCC recommends filing with the ECFS to ensure timely filing. Instructions for using ECFS can be found on the ECFS page of the FCC web site. Appeals to the FCC filed by fax must be faxed to 202-418-0187. Electronic appeals will be considered filed on a business day if they are received at any time before 12:00 A.M. (midnight), Eastern Standard Time. Fax transmissions will be considered filed on a business day if the complete transmission is received at any time before 12:00 A.M.

If you have questions or concerns regarding this letter, please contact USAC Customer Service at (888) 641-8722 Option 1, Option 2.

Sincerely,

USAC

## EXHIBIT 7

USAC September 11, 2007 Rejection Letter Re. Compass Global revised 2006 Form 499-A Filing



September 11, 2007

Attn: Jonathan Marashlian Compass Global, Inc. 50 Tice Blvd., 3rd Floor Woodcliff Lake, NJ 07677 Form 499 Filer ID: 826216

### RE: 2006 FCC Form 499-A Revision Rejection

The Universal Service Administrative Company (USAC) has completed a review of the Revised FCC Form 499-A that you submitted for the purpose of revising revenue reported by 826216 Compass Global, Inc. for the period 2005. Based on the information provided, we are unable to accept the revision because it was not filed within one year of the original submission.

If you wish to appeal this decision with USAC, your appeal must be postmarked no later than 60 days after the date of USAC's rejection letter. Appeals postmarked after 60 days from the date of this letter will be automatically dismissed.

In the event that you choose to appeal the decision, you should follow these guidelines:

- Write a "Letter of Appeal to USAC" explaining why you disagree with this Form 499-Q rejection letter and
  identify the outcome that you request.
- Be sure to refer to CC Docket No. 96-45 on all communicaton with the FCC.
- The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail
  address (if available) of the person who can most readily discuss this appeal with USAC.
- Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
- Mail your letter to: Letter of Appeal USAC 2000 L Street, NW, Suite 200 Washington, DC 20036
- Appeals submitted by fax, telephone call, and e-mail will not be processed.

The response will indicate whether USAC:

- Agrees with your letter of appeal, and approves an outcome that is different from the Revised Form 499-Q
   Rejection Letter; or
- Disagrees with your letter of appeal, and the reasons therefore.

If you disagree with USAC's response to your "letter of appeal," you may file an appeal with the FCC within 60 days of the date USAC issued its decision in response to your "Letter of Appeal." Again, please note your appeal must be postmarked no later than 60 days after the date of the Appeal Decision. Appeals postmarked after 60 days from the date of USAC's response to your appeal will be automatically dismissed. The FCC rules governing the appeals process (Part 54 of Title 47 of the Code of Federal Regulations 54.719 – 54.725) are available on the FCC web site (www.fcc.gov).

Please be sure to refer to CC Docket No. 96-45 on all communication with the FCC. The appeal must also provide your company's name and Filer ID, plus necessary contact information, including the name, address, telephone number, fax number, and e-mail address of the person filing the appeal. Unless the appeal is by ECFS, please include a copy of the decision at issue.

Appeals submitted via the United States Postal Service, should be sent to the address below (For security purposes, hand-delivered or messenger-delivered documents will not be accepted at this Washington, DC address):

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Documents sent by hand-delivery or messenger should be sent to the following address:

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If you have questions or concerns regarding this letter, please contact USAC Customer Service at (888) 641-8722 Option 1, Option 2.

Sincerely,

USAC

## **EXHIBIT 8**

Compass Global Appeal of USAC Rejections of Revised 2005 and 2006 499-A filings, November 6, 2007



# The CommLaw Group

STAMP & RETURN

HELEIN & MARASHLIAN IIC 1483 Chain Bridge Road Suite 301 McLean, Virginia 22101

Telephone: (703) 714-1300 Facsimile: (703) 714-1330 E-mail: mail@CommLawGroup.com Website: www.CommLawGroup.com

Writer's Direct Dial Number 703-714-1313

Writer's E-mail Address jsm@commlawgroup.com

November 6, 2007

# RECEIVED

NOV 07 2007

## VIA OVERNIGHT DELIVERY

Letter of Appeal Universal Service Administrative Company 2000 L Street, N.W., Suite 200 Washington, D.C. 20036

Signature AWilliams

Re:

Compass Global, Inc. - Filer ID 826216 USAC Denial of 2005 and 2006 FCC Form 499-A Revisions Letter of Appeal to USAC

To whom it may concern:

On September 11, 2007, the Universal Service Administrative Corporation ("USAC") refused to process the 2005 and 2006 FCC Form 499-A ("499-A") revisions submitted by Compass Global, Inc. ("Compass" or the "Company"). According to USAC, Compass' revised 499-As were rejected "because [they were] not filed within one year of the original submission." See Exhibits A and B (2005 and 2006 Revision Rejection letters). Through this letter filing, Compass hereby appeals USACs decisions and seeks reconsideration thereof for the reasons set forth herein.

### **BACKGROUND**

On September 5, 2006, Compass improperly and mistakenly filed its original 2005 and 2006 499-As based on perceived and real pressures exerted by audit staff of the Federal Communications Commission's ("FCC") Investigations and Hearings Division ("IHD"). For several months prior to September 5, 2006, Compass had been in discussions with audit staff stemming from certain data requests associated with Section 64.1195 Compliance Survey letters, issued on June 9, 2006. See Through a series of communications with audit staff over the ensuing months, management explained that Compass did not believe it was required to register with the FCC and file 499-As because it provided no retail telecommunications services during the relevant periods (i.e., 2004 through 2005 revenue years). See Exhibit D. Compass management became concerned that the IHD would open a formal investigation and, without consulting counsel, decided to register as an Interstate Telecommunications Service Provider ("ITSP") and submit original 2005 and 2006 499-As on September 5, 2006.

Despite these submissions, on May 7, 2007, the IHD opened a formal investigation in File No. EB-06-IH-3060. Compass subsequently retained legal counsel to represent the Company in the investigation. Before responding to the IHD's May 7 Letter of Inquiry, counsel reviewed Compass' business methods and the services provided by the Company. Based on this review, counsel determined that Compass incorrectly reported revenue as "prepaid calling card" revenue in its initial 2005 and 2006 499-As. Counsel advised the IHD of these determinations in responses filed June 29 and July 30, 2007. See Exhibits E and F, respectively. On September 4, 2007, Compass filed revised 2005 and 2006 499-As to correct revenue reported in its initial 499-As submitted under duress less than twelve (12) months earlier.

Both the 2005 and 2006 initial 499-As erroneously identified the Company as a "prepaid calling card" provider and included revenue that was incorrectly reported based on regulatory classifications that are inaccurate, as a matter of law. USAC, NECA and other FCC Program administrators' generated invoices which substantially overstated Compass' contribution obligations based on the incorrectly reported revenue figures. Therefore, a significant portion of the charges invoiced by each of the FCC Programs' administrators is incorrect and not lawfully owed by Compass.

On September 4, 2007, consistent with the correct legal and regulatory classification of the Company's services, as explained to the FCC's IHD in File No. EB-06-IH-3060, Compass filed its revised 2005 and 2006 499-As. On September 11, 2007, USAC rejected these revised 499-As due to Compass' failure to file them within the twelve (12) month limitations period on filing 499-A revisions that result in a decreased USF contribution obligation. Compass believes USAC's determination is wrong and must be reconsidered or overturned by the FCC.

### **ARGUMENT**

USAC should reconsider its decision to reject Compass' 2005 and 2006 499-A revisions and should accept them for processing for the following reasons:

- 1. The revisions were filed within twelve months of their initial submission and therefore waiver of the limitations period is proper;
- 2. In the alternative, USAC should reconsider its denial because USAC lacks the power to enforce the 12-month limitations period on downward revisions;
- 3. USACs failure to reconsider its denial would result in an unfair outcome and unlawful taking of property without due process; and
- 4. USACs failure to reconsider its denial is an abuse of discretion.

NECA, the administrator of the Telecommunications Relay Services ("TRS") Fund, issued invoices for Compass' 2005 and 2006 contribution obligations based on the initial 499-As submitted September 5, 2006. Likewise, Neustar, Welch & Company and the FCC (administrators of carrier obligations to support the North American Numbering Plan, Local Number Portability and Annual FCC Regulatory Fees) issued invoices based on the erroneous 499-A submissions.

# I. WAIVER OF THE 12-MONTH LIMITATION ON DOWNWARD 499-A REVISIONS IS JUSTIFIED

A. Waiver is proper because 2005 and 2006 499-A revisions were filed within twelve months of Compass' initial Form 499 submissions

Compass filed its 2005 and 2006 499-A revisions on September 4, 2006 (received at USAC on September 5, 2006). The receipt date is within 12-months of September 6, 2006, the date Compass initially filed its original 2005 and 2006 Form 499-As.

Waiver of the 12-month limitations period is appropriate in this circumstance because the underlying policy behind the limitations period is not undermined by USACs processing Compass' revisions. The FCC's underlying policy is to provide filers with the incentive to correct errors within 12 months. Refusal to waive the 12-month limitations period and allow Compass' revision to be processed is inconsistent with the FCC's underlying policy objectives. Furthermore, USAC's refusal to process Compass' revised 499-As under the present circumstances would discriminate against Compass vis-à-vis all other filers. Such a discriminatory outcome cannot be avoided absent waiver because, by strictly adhering to the 12-month limit, USAC would eliminate Compass' ability to identify and resolve errors in its 2005 499-A, in its entirety. With respect to the 2006 499-A, such strict adherence to the 12-month limit would reduce the amount of time Compass had to identify and resolve errors by nearly one-half. These discriminatory outcomes are further illustrated below:

### 2004 Revenue Year

Strict Application of Filing Deadlines:	Filer Opportunity to Identify and Correct Reporting Errors:
Initial 2005 499-A due April 1, 2005	12 Months
Revised 2005 499-A due April 1, 2006	
Compass initial 2005 499-A filed September 6, 2006	Zero Months and zero opportunity to revise because revision deadline passed
Compass revised 2005 499-A filed September 4, 2007	revise because revision deadline passed before initial 499-A filed.

### 2005 Revenue Year

Strict Application of Filing Deadlines:	Filer Opportunity to Identify and Correct Reporting Errors:
Initial 2006 499-A due April 1, 2006	12 Months
Revised 2006 499-A due April 1, 2007  Compass initial 2006 499-A filed September 6, 2006	
Compass revised 2006 499- A filed September 4, 2007	Less than seven (7) Month opportunity to revise because revision deadline
	passed less than 7-months after initial 499-A filed.

By comparison to all other filers, which are allotted a full 12-months to identify and resolve errors, strict application of the revision limitations period results in clear and unavoidable discrimination against Compass.

The very legal issue raised by Compass' appeal is currently the subject of a Conditional Petition for Review, now pending before the FCC. See In the Matter of Heller Information Services, Inc., Request for Review of the Universal Service Administrative Company's Rejection of a Revised FCC Form 499-A for FY-2003, Contingent Petition for Review, WC Docket No. 06-122 (Filed July 31, 2007) ("Heller Petition").

In the Heller Petition, the filer claims it submitted an original 2003 499-A containing incorrectly reported revenue figures at the insistence and direction of "a representative of Verizon." The filer made its original 2003 499-A filing on February 13, 2006, years after the 12-month deadline associated with the 2003 499-A. The filer subsequently learned of revenue reporting inaccuracies in the original 499-A and sought to correct these by filing a revised 2003 499-A on May 23, 2006. USAC rejected Heller's revised 2003 499-A based on the same grounds it denied Compass' 2005 and 2006 revisions – that is, based on application of the 12-month limitations period on downward revisions.

As argued in the Heller Petition, it would be unfair and contrary to FCC policy for USAC to strictly apply the 12-month limit to Compass. The 2005 and 2006 499-As were the first 499-As ever filed by Compass; both were filed well after the respective due dates; in fact, by the time Compass first filed its 2005 499-A, even the 12-month revision deadline applicable to that period had expired. Hence, strict application of the 12-month limit would mean Compass was under a strict liability standard when it submitted its initial 499-A – Compass had to be perfect, for it had absolutely no room for error. Such a strict liability standard does not apply to any other initial 499-A filer. All filers should be treated equally under the FCC rules, as such all filers must be given a reasonable opportunity to file revisions.

Indeed, as argued in the Heller Petition, strict application of the 12-month limit under the circumstances presented here is inconsistent with very reasoning and basis underlying the limitations period. See Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review, CC Docket No. 96-45, Order, 20 FCC Rcd 1012 (WCB 2004)("Form 499-A Revision Order"). In the Form 499-A

Revision Order, the FCC stated that the underlying purpose of the 12-month limitations period is to promote "administrative efficiency and certainty for the contribution systems for universal service" and to "ensure the stability and sufficiency of the federal universal service fund."

Under normal circumstances, then, it makes sense to impose a 12-month limit on downward revenue revisions because the timing of a filer's reported revenue can impact the amount of contributions collected and disbursed for a given funding period. However, the circumstances here (as with Heller) are anything but normal and they do not give rise to the same concerns. The downward revisions contemplated by the revised 2005 and 2006 499-As rejected by USAC would have no impact on the efficiency, certainty, stability, or sufficiency of the contribution systems.

In addition, in the Form 499-A Revision Order, the FCC found that "twelve months is ample time for a diligent filer to determine what revenues it earned the prior year." Form 499-A Revision Order at 1017. It went on to state that "Setting a twelve-month deadline for filing revisions to the 499-A [] gives contributors adequate time to discover errors, while providing incentive to submit accurate revenue information in a timely manner." Id.

Given this backdrop, Compass submits that in approving the 12-month limit, the FCC did not intend to foreclose any and all opportunities to correct late-filed reports, particularly when, as here, the initial 499-A being revised was filed well after the applicable annual 499 revision deadline. With respect to its 2005 and 2006 499-As, Compass identified errors and filed revisions within seven months of initially filing the 499-As; well within the 12-months deemed reasonable by both the FCC and USACs Board of Directors. See Universal Service Administrative Company, Board of Directors Meeting, July 27, 1999 Minutes. <a href="www.universalservice.org/board/minutes/board/072799.asp">www.universalservice.org/board/minutes/board/072799.asp</a>. And, from a procedural perspective, since the 12-month limit is the creation of the USAC Board of Directors, it is within USACs authority to waive the requirement and USAC need not seek FCC authorization. Such a waiver at the administer level is appropriate under the present circumstances.

### B. Waiver is proper based on unique facts and circumstances

Waiver of the 12-month limit on downward revisions is also justified because of the unique factual and legal circumstances presented and because failure to do so would result in an inequitable outcome.

Compass filed the original 2005 and 2006 499-As at the urging of the FCCs IHD. Although, at the time, management believed the Company was neither required to register as an ITSP nor file any Form 499s, Compass felt compelled to file its 2005 and 2006 499-As in order to avoid a formal FCC investigation. Yet despite making these filings in good faith reliance on IHD audit staff's insistence that such filings were necessary to avoid a formal investigation, the IHD nonetheless instituted an investigation several months later. It was as a result of the formal investigation that Compass ultimately retained telecommunications legal counsel and subsequently determined that its 2005 and 2006 499-As had been filed in error, containing, as they did, erroneous revenue figures and other inaccuracies.

Compass cannot at first be directed by the IHD to file its Form 499-As in the context of an open "audir" or "survey of compliance" (and subsequent formal investigation) and then be refused an opportunity to revisit and redress those filings based on strict application of a procedural

regulation, particularly when, as here, the opportunity for filing a revision is entirely obviated or unduly restricted based on the timing of the initial 499-A filing.

# II. USAC LACKS AUTHORITY TO IMPOSE THE 12-MONTH LIMIT ON COMPASS' ABILITY TO FILE DOWNARDLY REVISED 499-As

In the alternative to USACs acceptance and processing of Compass' revised 2005 and 2006 499-As, either through waiver of the 12-month limitations period established by USACs Board of Directors or otherwise, Compass hereby challenges the legality and enforceability of the limitations period, generally.

Section 254 of the Communications Act of 1934, as amended by the Telecommunications Act of 1996 (the "Act"), provides generally for the equitable and nondiscriminatory contribution by telecommunications carriers to mechanisms established by the FCC and the Federal-State Joint Board to preserve and advance universal service.<sup>2</sup> Although its existence was not mandated by the Act, USAC was established at the direction of the FCC as an independent not-for-profit entity with the sole function of administering the USF and other universal service support programs.<sup>3</sup>

USAC does not possess any independent authority to create decisional or interpretative rules governing the USF programs. The FCC and the Federal-State Joint Board retain full authority and control over the USF programs, and USAC at all times remains subject to FCC oversight. The limited responsibilities delegated to USAC are clear in the rules and regulations setting forth the scope of USAC's charter. Specifically, Sections 54.702(a) and (b) of the FCC's rules clearly state that USAC is responsible for administering the USF programs, including billing, collection and disbursement of USF funds. In addressing early concerns over the role of USAC, the FCC has emphasized that USAC's functions are to be "exclusively administrative," noting that Section 54.702(c) expressly limits USAC's power by stating that USAC "may not make policy, interpret unclear provisions of the statute or rules, or interpret the intent of Congress. Where the Act or the FCC's rules are unclear, or do not address a particular situation, the Administrator shall seek guidance from the FCC."

Despite the fact that USAC is clearly prohibited from establishing policy or addressing uncertainties in the administration of the USF on its own, it has clearly done so in this case. In denying acceptance of Compass' revised 2005 and 2006 499-As as explained in its September 11, 2007 letters, USAC has relied on its "previously adopted policy," approved by the USAC Board of Directors during a USAC Board of Directors meeting on July 27, 1999, limiting the period for carrier-initiated adjustments to USF submissions. According to an Action Item entitled,

<sup>47</sup> U.S.C. § 254.

See Changes to the Board of Directors of the National Exchange Carrier Association, Inc., Federal-State Joint Board on Universal Service, Report and Order, 13 FCC Rcd at 25064, 25065-66 at ¶¶ 12, 14 (1998)("1998 Joint Board Order").

See In the Matter of Federal State Joint Board on Universal Service, Report and Order, 12 FCC Rcd 8776, 9192 at ¶¶ 813-815 (1997) ("1997 Joint Board Order"); 1998 Joint Board Order at 25065 at ¶ 14; see also 47 U.S.C. § 254. et sea.

<sup>47</sup> U.S.C. §§ 54.702(a)-(b).

<sup>1998</sup> Joint Board Order at ¶ 15 (responding to comments of BellSouth, Sprint and US WEST).
47 U.S.C. §§ 54.702(c).

"Recommended Deadline for True-Up of Form 457," USACs staff recommended the following to the Board:

"[b]eginning with the September 1, 1999, data submission; carrier initiated requests for changes in reported revenues be limited to 12 months . . . . Changes to prior submissions as a result of an audit of a carrier's revenue reported on the Form 457 would not be impacted by the proposed limitation."

USAC's staff offered the following rationale to support adoption of the recommendation:

"Historically, USAC has accepted any changes in revenue information reported by telecommunications service providers, regardless of when the changes were reported. It is becoming increasingly burdensome administratively to continue accepting revisions to reported revenue information indefinitely.... Each time a change is reported that affects end-user billed revenue, it necessitates revising the service provider's billed amounts for the period impacted by the change."

The adoption of such a policy is completely unauthorized and inappropriate.

First, if USACs 12-month limit for acceptance of corrected USF filings is deemed to be justified and appropriate — which it is not — such a limit was not properly adopted by USAC as an administrative policy. Rather, if such a rule should be properly adopted, it would require the FCC to follow its normal notice and comment rulemaking procedures. A 12-month limit is more than a mere administrative or organizational measure. It is a decisional rule with potentially material adverse impacts on contributors as well as on the USF as a whole. In Compass' case, the automatic imposition of USACs 12-month limit clearly results in such a materially adverse impact, as estimated below:

For 2004 Revenue Year (Reported in 2005 499-A):

FCC Program	Contribution Revenue Base as reported in initial 2005 499-A	Contribution Revenue Base as reported in revised 2005 499-A	Difference	Estimated Impact on Liability or Overpayments
USF*10	\$306,304.00	\$185,858.00	\$120,446.00	+ \$10,599.25
TRS**	\$8,920,865.00	\$5,487,766.00	\$3,433,099.00	+ \$18,126.60
Regulatory Fee***	\$8,920,865.00	\$5,487,766.00	\$3,433,099.00	+ \$7,484.15

2005 Total: \$36,210.00

The specific resolution stated, "RESOLVED, That the USAC Board of Directors directs staff to no longer accept carrier initiated requests for changes in revenues reported on prior FCC Form 457 beyond 12 months from the initial submission of the Form in question." See A dion Item # aBOD05, attached hereto as Exhibit 2.

See Action Item# aBOD05.

Application of international revenue exemption results in exclusion of international telecommunications revenue from USF contribution base.

\*\* Applicable TRS contribution factor was 0.00528.
\*\*\* Applicable FCC Regulatory Fee factor was 0.00218.

For 2005 Revenue Year (Reported in 2006 499-A):

FCC Program	Contribution Revenue	Contribution Revenue Base as reported in revised 2005 499-A	Difference	Estimated Impact on Liability or Overpayments
USF*11	\$905,204.00	\$560,758.00	\$344,446.00	+ \$36,339.00
TRS**	\$29,039,253.00	\$18,445,789.00	\$10,593,464.00	+ \$56,675.00
Regulatory Fee***	\$29,039,253.00	\$18,445,789.00	\$10,593,464.00	+ \$25,742.00

2006 Total: \$118,756.00

All together, USAC's rejection of its revised 2005 and 2006 499-As based on the 12-month limitations rule forces Compass to pay close to \$155,000.00 (excluding amounts owed for LNP and NANP administration) more than it is statutorily required to contribute to USF, TRS and annual regulatory fees. Such an outcome is confiscatory and extremely damaging to a small, privately-held company like Compass.

USACs adoption and imposition of such a rule, without public notice or comment, that clearly and demonstrably results in the confiscation of Compass' property without just cause violates basic notions of due process under the Fifth Amendment of the U.S. Constitution.<sup>12</sup>

Second, USAC's 12-month policy actually contravenes the rules that expressly contemplate that refunds will be given, without consideration of any time limit. Section 54.713 of the FCC's rules states that, "[o]nce a contributor complies with the Telecommunications Reporting Worksheet filing requirements, the Administrator may refund any overpayments made by the contributor, less any fees, interests, or costs." Therefore, contrary to USAC's implication, the FCC's regulations contemplate that USAC will provide refunds to contributors. Under such circumstances, USAC does not possess independent authority to thwart the clear intent of the rules by refusing to accept and process Compass' revised 2005 and 2006 499-As, the acceptance of which would result either in

<sup>&</sup>quot; Applicable USF contribution factor estimated to be 0.088 (Q1-8.7%, Q2-8.7%, Q3-8.9%, Q4-8.9%).

<sup>\*</sup> Applicable USF contribution factor estimated to be 0.1055 (Q1-10.7%, Q2-11.1%, Q3-10.2%, Q4-10.2%).

<sup>\*\*\*</sup> Applicable TRS contribution factor was 0.00535.
\*\*\*\* Applicable FCC Regulatory Fee factor was 0.00243.

<sup>11</sup> Id.

By contrast, we note that the Commission has used notice and comment procedures to adopt rules for refunds in other contexts, e.g., in cases concerning refunds of filing fees paid by applicants for commercial broadcast licenses. See In the Matter of Applications of Wade Communications, Inc., Ellen R. Evans d/b/a Heartland Communications, and B.R. Clayton and Martha S. Clayton d/b/a Middleton Radio, Memorandum Opinion and Order, 16 FCC Rcd 20708, 20710 at ¶7 (2001). See also In the Matter of Implementation of Section 309(j) of the Communications Act—Competitive Bidding for Commercial Broadcast and Instructional Television Fixed Service Licenses, First Report and Order, 13 FCC Rcd 15920, 15933 ¶ 32-33, 49 (1998).

<sup>47</sup> C.F.R. § 54,713.

refunds of overpayments or application of appropriate credits to offset Compass' prospective funding obligations.

Third, USAC's rationale for adopting the policy contradicts the rules that govern its operations. The 12-month policy, adopted ostensibly to avoid an "administrative burden," ignores the provisions of Section 54.713 of the FCC's rules, which specifically permits USAC to receive compensation for administrative tasks. Because USAC is authorized to recover its costs for such tasks, arbitrary policies adopted to avoid the necessity for undertaking such tasks are completely unjustified.

Fourth, USAC attempts to support its position by stating that: "We are unable to accept the revision because it was not filed within one year of the original submission." Compass notes the corollary – namely, that no FCC regulations restrict USAC from accepting a worksheet, nor do any FCC regulations govern the process by which it will accept, consider, or reject any worksheets filed out-of-time. Thus, USAC is without discretion to reject a corrected worksheet, whenever it is filed.

Finally, nowhere is there statutory or regulatory authority cited to support the USAC policy and nowhere is any indication given that USAC sought public comment or consulted with the FCC prior to adopting the policy. Thus, the adoption of, and reliance upon, such a policy directly violated the Administrative Procedures Act and contravenes express limits on USAC's discretion.

# III. USAC'S 12-MONTH REVISION POLICY IS ARBITRARY AND AN ABUSE OF DISCRETION

Even if USAC is deemed to have the authority to adopt policies concerning the filing of corrected 499-As, the particular policy at issues here is manifestly arbitrary and unfair. As such, it is a complete abuse of USACs discretion.

As an initial matter, USAC's policy is striking in its asymmetry. USAC has limited a carrier's ability to recover refunds, or adjust the reporting mechanism to accurately portray a contributor's revenues, beyond a date certain, but has accepted no corresponding limit on its own ability to conduct audits, impose changes to reported revenues, and collect underpayments. It is simply inappropriate for USAC to have such unequal and limitless discretion to recover revenues from carriers, while imposing an apparently strict limit on the ability of carriers to obtain refunds.

USAC justifies its policy in part with the argument that there are few indicia of reliability in Form 499 revisions beyond the 12-month deadline. However, USAC cannot have it both ways. If USAC feels confident that sufficient indicia of reliability exist for it to recover underpayments after a 12-month period, it should possess the same level of confidence that reliable indicia exist to support identification of overpayments and refunds due to a carrier, as the FCC's rules contemplate.<sup>14</sup>

By analogy, the United States Internal Revenue Code permits taxpayers to file any claim for a refund within three years, 26 U.S.C. § 6511(a); and corresponding subjects the Internal Revenue Service ("IRS") to a general three year statute of limitations for filing suit for a deficiency assessment, 26 U.S.C. § 65019(a).

Absent a waiver of the 12-month policy here, the USF programs are unjustly enriched to the tune of more than \$155,000.00. Such a result flouts the FCC's directive that USAC recover all funds due in an equitable and nondiscriminatory manner, 15 and cannot be justified.

# IV. CONCLUSION AND REQUEST FOR RELIEF

For all the reasons discussed above, we respectfully request USAC's reconsideration of its September 11, 2007 decisions rejecting Compass' 2005 and 2006 499-A revisions.

Please contact the undersigned at (703) 714-1313 with any questions concerning this Letter of Appeal of USAC Decisions.

Sincerely yours,

Jønathan S. Marashlian

HELEIN & MARASHLIAN, LLC The CommLaw Group

Counsel for Compass Global, Inc.

Attachments

See generally, 47 U.S.C. § 254.

# EXHIBIT A



September 11, 2007

Attn: Jonathan Marashlian Compass Global, Inc. 50 Tice Blvd., 3rd Floor Woodcliff Lake, NJ 07677 Form 499 Filer ID: 826216

### RE: 2005 FCC Form 499-A Revision Rejection

The Universal Service Administrative Company (USAC) has completed a review of the Revised FCC Form 499-A that you submitted for the purpose of revising revenue reported by 826216 Compass Global, Inc. for the period 2004. Based on the information provided, we are unable to accept the revision because it was not filed within one year of the original submission.

If you wish to appeal this decision with USAC, your appeal must be postmarked no later than 60 days after the date of USAC's rejection letter. Appeals postmarked after 60 days from the date of this letter will be automatically dismissed.

In the event that you choose to appeal the decision, you should follow these guidelines:

- Write a "Letter of Appeal to USAC" explaining why you disagree with this Form 499-Q rejection letter and identify the outcome that you request.
- · Be sure to refer to CC Docket No. 96-45 on all communication with the FCC.
- · The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail
  address (if available) of the person who can most readily discuss this appeal with USAC.
- · Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
- Mail your letter to: Letter of Appeal USAC 2000 L Street, NW, Snite 200 Washington, DC 20036
- · Appeals submitted by fax, telephone call, and e-mail will not be processed.

The response will indicate whether USAC:

- Agrees with your letter of appeal, and approves an outcome that is different from the Revised Form 499-Q Rejection Letter; or
- Disagrees with your letter of appeal, and the reasons therefore.

If you disagree with USAC's response to your "letter of appeal," you may file an appeal with the FCC within 60 days of the date USAC issued its decision in response to your "Letter of Appeal." Again, please note your appeal must be postmarked no later than 60 days after the date of the Appeal Decision. Appeals postmarked after 60 days from the date of USAC's response to your appeal will be automatically dismissed. The FCC rules governing the appeals process (Part 54 of Title 47 of the Code of Federal Regulations 54.719 – 54.725) are available on the FCC web site (www.fcc.gov).